# **Public**





# **Decision**

Our reference : ACM/UIT/523601 Case number : ACM/19/035839

Decision setting the maximum drinking water distribution rates with effect from January 1st, 2020 for:

# St. Eustatius Utility Company N.V.

Setting by the Authority for Consumers and Markets of the maximum drinking water distribution tariffs as referred to in Article 3.9, paragraph 4, and Article 3.14, paragraphs 1 and 2, of the BES Electricity and Drinking Water Act.

This document is an English translation of the Dutch version "Beschikking tot vaststelling van de maximale distributietarieven van drinkwater per 1 januari 2020 voor St. Eustatius Utility Company N.V.". In case of inconsistencies or possible interpretation differences between the Dutch version and this English translation, the Dutch version prevails.

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# 1 Introduction and reader's guide

- 1. Through this distribution tariff decision, the Authority for Consumers and Markets (hereinafter: ACM) is implementing Article 3.9, paragraph 4, and Article 3.14, paragraph 1, of the BES Electricity and Drinking Water Act. These provisions require ACM to set a reconnection tariff and, at the proposal of a distributor, to set the maximum distribution tariffs that this distributor will charge end-users for the distribution of drinking water (hereinafter referred to collectively as the distribution tariffs).
- 2. St. Eustatius Utility Company N.V. (hereinafter: STUCO) is the distributor of drinking water on Sint Eustatius.
- 3. In this decision, ACM sets the maximum distribution tariffs that STUCO will charge from January 1st, 2020 for the distribution of drinking water. Where ACM uses the words 'maximum tariffs' or 'maximum tariff' in this decision, it refers to the maximum tariffs or tariff that STUCO is permitted to charge.
- 4. In the case of drinking water distribution, it concerns five types of tariff:
  - a. the connection tariff:
  - b. the fixed use tariff;
  - c. the variable use tariff;
  - d. the reconnection tariff;
  - e. the road transportation tariff
- 5. This decision consists of a number of chapters. Chapter 2 provides the context of this decision. Chapter 3 sets out the connection with other decisions. Chapter 4 is devoted to legal protection. Chapter 5 sets out the costs, the revenues, the application of corrections and the final maximum distribution tariffs of STUCO. This chapter also states how ACM will deal with any differences between allowed revenues and costs ultimately incurred. This decision also contains four annexes, namely an overview of the main calculated amounts (Annex 1), the set tariffs (Annex 2), the 'Berekening tarieven STUCO2020' Excel file (Annex 3), and the 'Berekening profit sharing correctie STUCO2020' Excel file (Annex 4). Annexes 3 and 4 are published exclusively on the ACM website (www.acm.nl) and form an integral part of the decision.
- 6. This decision comes into force on January 1st, 2020.

<sup>&</sup>lt;sup>1</sup> Law of 23 March 2016, containing rules for the production and distribution of electricity and drinking water on Bonaire, Sint Eustatius and Saba (BES Electricity and Drinking Water Act), *Government Gazette* 2016, 142.

# 2 Context of this decision

- 7. The BES Electricity and Drinking Water Act aims to ensure reliable, sustainable and affordable supplies of electricity and drinking water on Bonaire, Sint Eustatius and Saba.<sup>2</sup> One way of achieving this is the regulation of tariffs.
- 8. Under Article 2.5, Article 3.9, paragraph 4, and Article 3.14 of the BES Electricity and Drinking Water Act, ACM's responsibilities include setting a maximum production price for electricity and drinking water and maximum distribution tariffs for electricity and drinking water. The production price is charged by the producer to the distributor. The distribution tariffs are charged by the distributor to the end-user (consumers and business customers).
- 9. Lawmakers have three objectives with the tariff regulation legally entrusted to ACM. The first objective is consumer protection. Because end-users in the Caribbean Netherlands cannot negotiate on the price of electricity or drinking water and because they are not free to choose the company from which they purchase their electricity or drinking water either, the maximum tariffs for these services are set by ACM.
- The second objective of tariff regulation is to protect investors. A stable and predictable regulation climate enables the company to make the necessary investments in infrastructure and production capacity.
- 11. The third and final objective is the productive efficiency of the company. This enables services of sufficient quality to be provided at the lowest possible cost.
- 12. Lawmakers use cost orientation as the starting point in the tariff regulation entrusted to ACM. That means that electricity and drinking water tariffs are based solely on the costs incurred by the company for those services.
- 13. Producers and distributors of electricity and drinking water have an interest in ensuring that they can recoup the efficient costs (including a reasonable return) that they incur in order to fulfill their statutory tasks. A lack of competition may result in a producer and a distributor operating inefficiently and consequently charging excessively high tariffs. End-users would be disadvantaged in such cases. End-users therefore benefit from the promotion of efficiency in business practice.
- 14. Lawmakers have therefore entrusted ACM with the task of establishing a regulation system that provides an incentive for both the producer and the distributor to operate as efficiently as companies that do face competition, and to guarantee quality.
- 15. Because STUCO has a monopoly position on Sint Eustatius, ACM is setting, through this decision, the maximum distribution tariffs that STUCO may charge to end-users of drinking water in the 2020 calendar year. STUCO may decide to charge lower tariffs to its end-users, with the exception of the reconnection tariff referred to in Article 3.9, paragraph 4, of the Act. This is because this is a flat-rate tariff.
- 16. The aim of the regulation system is to prevent STUCO from charging unreasonably high distribution tariffs to end-users of drinking water.

<sup>&</sup>lt;sup>2</sup> Parliamentary papers II, 2014-15, 34089, 3, p. 1.

17. It is also important that STUCO is able to recoup the efficient costs that it incurs in the distribution of drinking water. If STUCO is reimbursed for its efficient costs (including a reasonable return), the necessary investments in quality, and therefore the security of supply of drinking water, will be safeguarded.

# 3 Connection with other decisions

- 18. Every year, ACM issues separate decisions setting the maximum production price that producers of electricity and drinking water are permitted to charge distributors of electricity and drinking water. ACM also sets the maximum distribution tariffs that distributors are permitted to charge endusers (consumers and businesses). Maximum prices and maximum tariffs mean that the prices and tariffs charged by a producer or distributor may not exceed the prices and tariffs set by ACM.
- 19. In this chapter, ACM describes how the distribution tariffs for the 2020 calendar year relate to the method decision that establishes the regulation system.

# 3.1 From method decision to production price and distribution tariff decision

- ACM's power to adopt a production price decision and a distribution tariff decision results from Article 2.5, paragraph 1, and Article 3.14, paragraph 1, of the BES Electricity and Drinking Water Act.
- 21. In order to set a production price and a distribution tariff, ACM must apply a method that describes how the costs of a business lead to a tariff for the consumer. The legal basis of this method results from Article 2.5, paragraph 4, and Article 3.14, paragraph 5, of the BES Electricity and Drinking Water Act:

## "Article 2.5

- 1. On January 1st of each year, on a proposal from a producer, the Netherlands Authority for Consumers and Markets sets the maximum production price that this producer will charge a distributor for the electricity or drinking water that it produces.
- 2. The production price for electricity or drinking water is based on the actual production costs, allowing for a reasonable return, and includes operating and maintenance expenses, energy costs and capital expenses.
- 3. Notwithstanding the first paragraph, the energy costs may be set as a monthly variable part of the production price.
- 4. In setting the production price, the Netherlands Authority for Consumers and Markets applies a method that promotes efficient business practice.
- 5. (...)
- 6. (...)
- 7. By ministerial decree, more specific rules are set with regard to the procedure and elements and the method used to calculate the production price referred to in this article.

#### Article 3.14

- 1. On a proposal from a distributor, the Netherlands Authority for Consumers and Markets sets the maximum tariffs that the distributor will charge end-users for the distribution of electricity or drinking water.
- 2. There are four distinct tariffs:
- a. connection tariff;
- b. fixed use tariff;
- c. variable use tariff:
- d. road transportation tariff for drinking water.
- 3. The tariffs may differ for different categories of end-user.
- 4. The tariffs are non-discriminatory, transparent and based on the actual costs, allowing for a reasonable return and taking into account the subsidy referred to in Article 5.1.

- 5. In setting the tariffs, the Netherlands Authority for Consumers and Markets applies a method that promotes efficient business practice.
- 6. The tariffs come into force on a date to be specified by the Netherlands Authority for Consumers and Markets and apply until January 1st of the year following the date of entry into force of the decision setting the tariffs, with the exception of the variable use tariff, which may be set on January 1st and July 1st of each calendar year.
- 7. If on January 1st the tariffs for that year have not yet been set, the most recently set tariffs will remain in force up to the date of entry into force of the decision setting the tariffs for the following year.
- 8. By ministerial decree, more specific rules are set with regard to the procedure and elements and the method used to calculate the tariffs, as referred to in this article."
- 22. The decree referred to in the above articles is the Ministerial Decree on Electricity and Drinking Water in the BES Islands.<sup>3</sup> Article 2.1 of the decree specifies more detailed requirements with regard to the method decision referred to above:

#### "Article 2.1

- 1. After consultation with stakeholders, the Netherlands Authority for Consumers and Markets adopts a method referred to in Article 2.5, paragraph 4, and Article 3.14, paragraph 5, of the Act for a period of three to ten years.
- 2. The method describes how the production price and the tariffs are set, in such a way that the method encourages efficient business practices by the producer and the distributor, provides a reasonable economic return and a reliable, affordable, and sustainable supply of energy and drinking water.
- 3. The method specifies at least how the expected efficient costs are determined and, to that end, the method used to determine what constitutes a reasonable economic return.
- 4. The method lays down the way in which the energy costs are determined as part of the production price.
- 5. Three months before any intended date of entry into force of an amendment to the production price or the tariffs, a producer or distributor must submit a proposal to that effect to the Netherlands Authority for Consumers and Markets."
- 23. After consultation with stakeholders, comprising the various producers, distributors and end-user organizations in the Caribbean Netherlands, ACM adopted the "Method for setting the tariffs for the production and distribution of electricity and drinking water in the Caribbean Netherlands 2020-2025" (hereinafter: the method) on September 25th, 2019. On September 25th, 2019, also after consultation with stakeholders, ACM adopted the method for the so-called Weighted Average Cost of Capital (hereinafter the WACC method), the permitted reasonable return for the companies concerned. The WACC method is an annex to the aforementioned method, of which it forms an integral part. ACM has published both methods on its website.
- 24. The aforementioned method applies for a period of six calendar years, from January 1st, 2020 to December 31st, 2025.
- 25. The BES Electricity and Drinking Water Act and the Ministerial Decree form the basis of the method. The method forms in turn the basis of the production price decision and the distribution decision.

<sup>&</sup>lt;sup>3</sup> Decree of the Ministry of Economic Affairs of June 10th, 2016, no. WJZ/15003661, containing rules on the production and distribution of electricity and drinking water on Bonaire, Sint Eustatius and Saba. *Government Gazette* 2016, no. 33268.

#### 3.2 The distribution tariff decision

26. Under Article 3.9 and Article 3.14 of the BES Electricity and Drinking Water Act, ACM is required to set four distribution tariffs and one reconnection tariff.

#### 3.2.1 The connection tariff

27. Article 3.15 of the BES Electricity and Drinking Water Act specifies the maximum connection tariff and how ACM must set it:

"Article 3.15

- 1. The connection tariff takes into account the costs associated with the task referred to in Article 3.5, paragraph 1, preamble and part c.
- 2. The connection tariff is charged on a one-off basis to every party connected to a network by a distributor.
- 3. The level of the connection tariff depends on the size of the connection capacity and, if the length of the connection exceeds 25 meters, the length of the connection, and is expressed as a fixed amount in USD.
- 4. If, on an end-user's connection with a length in excess of 25 meters, a new connection is installed for a different end-user, the end-user who has paid for the existing connection will receive partial compensation from a distributor."
- 28. The connection tariff is a one-off fee that an end-user pays to the distributor for a new connection to the electricity or drinking water network. The fee covers the costs that the distributor incurs for the connection in question. Under Article 3.15, paragraph 3, of the BES Electricity and Drinking Water Act, ACM must also set a so-called extended length tariff, for connections made at a distance of more than 25 meters from the network.

#### 3.2.2 The fixed use tariff

29. Article 3.16 of the BES Electricity and Drinking Water Act describes what the fixed use tariff is and how ACM must set it:

"Article 3.16

- 1. The fixed use tariff takes into account the costs associated with the tasks referred to in Article 3.5, paragraph 1, preamble and sections a, b, d, and e.
- 2. The fixed use tariff is charged to each end-user who receives electricity or drinking water on a connection and to each end-user who feeds electricity into the network.
- 3. The level of the fixed use tariff depends on the size of the connection capacity, is calculated per connection and is expressed as a fixed amount in USD.
- 4. A lower fixed use tariff may be set for certain categories of end-user. By ministerial decree, it is possible to specify that end-users with a low connection capacity are given a discount on the fixed use tariff, with the discount rate being specified in the decree. 5. Costs associated with deliberate destruction by an end-user are charged individually to that end-user."
- 30. The fixed use tariff is a fixed amount that an end-user pays periodically (monthly) to the distributor. This amount covers the costs that the distributor incurs for the transportation and supply of electricity or drinking water (also referred to as distribution or network costs).
- 31. The level of the fixed use tariff may differ for different connection capacities. End-users with a small connection capacity pay a lower fixed use tariff than end-users with a large connection capacity. This is due to the costs that the distributor incurs. The larger the connection, the higher the distribution/network costs.

#### 3.2.3 The variable use tariff

32. Article 3.17 of the BES Electricity and Drinking Water Act specifies what the variable use tariff is and how it must be set:

"Article 3.17

- 1. The variable use tariff takes into account the production price, referred to in Article 2.5, paragraph 1, and the costs associated with the tasks and obligations of a distributor, except costs associated with the tasks for which a connection tariff, fixed use tariff or road transportation tariff have been set.
- 2. The variable use tariff is expressed as an amount per kWh or per cubic meter of drinking water and is charged to each end-user who receives electricity or drinking water.
- 3. Notwithstanding paragraph 1 and Article 3.16, paragraphs 2 and 3, if a system of prepayment for a specific amount of electricity or drinking water is in place, a distributor may charge an end-user only a special variable use tariff to be set by the Netherlands Authority for Consumers and Markets. This special variable use tariff takes into account the fixed use tariff, referred to in 3.16, paragraph 1, on the basis of an annual consumption of electricity or drinking water to be specified in a ministerial decree."
- 33. The variable use tariff is the amount that end-users pay to the distributor per purchased per cubic meter of drinking water. The variable use tariff covers the costs of the production of drinking water and the part of the distribution/network costs not already taken into account in the fixed use tariff.

## 3.2.4 The road transportation tariff

34. Article 3.18 of the BES Electricity and Drinking Water Act specifies what the road transportation tariff is and how it must be set:

"Article 3.18

- 1. The road transport tariff for drinking water takes into account the costs associated with the task referred to in Article 3.6, and is increased by the production price referred to in article 2.5, paragraph 2.
- 2. The road transport tariff for drinking water is charged to each end user who receives drinking water by a means of transport as referred to in Article 3.6.
- 3. The road transport tariff is expressed as an amount in USD per cubic meter of drinking water."
- 35. The road transport tariff is the amount which end users pay per cubic meter of drinking water for the distribution of drinking water by water truck. This fixed cubic meter price for drinking water by truck includes the costs incurred by the distributor to supply drinking water by truck.

# 3.2.5 Reconnection tariff (flat-rate amount for reconnection)

36. Under Article 3.9, paragraph 4, of the BES Electricity and Drinking Water Act, ACM is required to set a reconnection tariff. This is a fixed amount that a distributor must charge an end-user to reconnect that end-user to the electricity or drinking water network after a previous disconnection.

"Article 3.9

1. (...)

2. (...)

3. (...)

- 4. A distributor charges an end-user a flat-rate amount to be specified by the Netherlands Authority for Consumers and Markets to reconnect that end-user if the disconnection is due to default on the part of the end-user.
- 5. By ministerial decree, more specific rules are set on the termination of the distribution of electricity or drinking water, on reconnection and the level of the flat-rate amount, and with regard to preventive measures to avoid termination as far as possible."
- 37. Article 3.2 of the Decree on Electricity and Drinking Water in the BES Islands specifies the following with regard to the setting of the fixed (flat-rate) amount:

"Article 3.2

The flat-rate amount to be set by the Netherlands Authority for Consumers and Markets, referred to in Article 3.9, paragraph 4, of the Act in the case of reconnection, must not exceed the efficient costs that a distributor incurs for the reconnection."

# 3.3 The process of setting the new distribution tariffs

- 38. On the basis of Article 2.1, paragraph 5, of the Ministerial Decree on Electricity and Drinking Water in the BES Islands, a distributor intending to amend distribution tariffs must submit any proposal to that effect to ACM three months before the intended date on which such an amendment is due to be implemented.
- 39. The distribution tariff proposal by STUCO referred to in the Ministerial Decree came into existence in the period from July to November 2019.

# 4 Legal protection

- 40. In this chapter, ACM describes the legal means available to stakeholders to challenge the production price decision or the distribution tariff decision. To that end, ACM describes the applicable laws and procedural law.
- 41. Article 3, paragraph 1, preamble and part a, of the Bonaire, Sint Eustatius and Saba Public Entities Implementation Act states that the General Administrative Law Act, with the exception of Chapter 9, does not apply to the decisions and actions of administrative bodies established in the European part of the Netherlands for the implementation of legislation that applies only within the public entities.
- 42. Pursuant to Article 3, paragraph 2, of the Bonaire, Sint Eustatius and Saba Public Entities Implementation Act, in the cases referred to in paragraph 1, the BES Administrative Justice Act (*Wet administratieve rechtspraak BES*) applies insofar as decisions within the meaning of that Act are concerned.
- 43. Under Article 3, paragraph 1, of the BES Administrative Justice Act, a decision is defined as a written decision by an administrative body that is a legal act under public law and that is not of general scope.
- 44. Pursuant to Article 7, paragraph 1, of the BES Administrative Justice Act, natural persons and legal persons whose interests have been directly affected by a decision can appeal against it to the Court of First Instance of Bonaire, Sint Eustatius and Saba (hereinafter: the Court).
- 45. On the basis of Article 9, paragraph 1, of the BES Administrative Justice Act, a judicial appeal can be lodged against a decision on the grounds that the decision conflicts with a generally binding provision or a general legal principle.
- 46. Under Article 55 of the BES Administrative Justice Act, natural persons and legal persons as referred to in Article 7, paragraph 1, of the BES Administrative Justice Act are authorized to lodge an administrative appeal with ACM to protest the decision, and to appeal to the Court only after ACM has made a decision pertaining to the administrative appeal.

## 4.1 What does this mean?

- 47. ACM is established in the European part of the Netherlands and its responsibility is to ensure compliance with the BES Electricity and Drinking Water Act. This Act only applies to the public entities of Bonaire, Sint Eustatius and Saba. For this reason, the BES Administrative Justice Act (rather than the General Administrative Law Act) applies to ACM's decisions pertaining to the implementation of the Act.
- 48. Natural persons and legal persons (people and companies) whose interests have been directly affected by this decision (stakeholders) can directly file a judicial appeal against this decision or may first file an administrative appeal with ACM.
- 49. In order to be a stakeholder, the party must have its own sufficiently objective, personal or individual (i.e. distinguishable from the interests of others), direct and current interest. ACM will assess whether this is the case if natural persons or legal persons challenge this decision.

# 4.2 Direct judicial appeal...

- 50. Stakeholders can file a judicial appeal directly. A substantiated appeal must be submitted to the Registry of the Court no later than six weeks after this decision was sent or issued.
- 51. Stakeholders established on Saba or Sint Eustatius must submit their appeal in duplicate to the Registry of the Court on Sint Maarten. The address of the Registry is: Frontstreet 58 (The Courthouse), Philipsburg, Sint Maarten.
- 52. Stakeholders established on Bonaire must submit their appeal in duplicate to the Registry of the Court on Bonaire. The address of the Registry is: Plasa Reina Wilhelmina (Fort Oranje), Kralendijk, Bonaire.

# 4.3 ... or first an administrative appeal filed with ACM

- 53. Stakeholders may also choose to submit an administrative appeal to ACM first.
- 54. A substantiated administrative appeal can be submitted to ACM no later than six weeks after this decision was sent or issued. Stakeholders can submit their administrative appeal to ACM by email. The appeal must be sent to: <a href="mailto:procedurescn@acm.nl">procedurescn@acm.nl</a>. ACM will send confirmation of receipt. If the submitter of the appeal receives no confirmation of receipt from ACM, ACM urges the submitter to contact ACM by telephone on: +31 (0)70 722 23 13.
- 55. The judicial or administrative appeal may also include arguments against the method of September 25th, 2019 adopted by ACM and the WACC method of September 25th, 2019 forming part of it.

# 5 Setting the distribution tariffs

- 56. As stated in Section 5.2 of the regulation method of September 25th, 2019, ACM takes a number of steps in setting the distribution tariffs:
  - Step 1: Determining the fixed and variable costs for each activity;
  - Step 2: Determining how the costs lead to revenues;
  - Step 3: Determining how the revenues lead to tariffs;
  - Step 4: Determining how any differences between costs and revenues are offset retrospectively.
- 57. ACM describes the above four steps in this chapter. In Annex 1 to this decision, ACM provides an overview of the amounts calculated in this chapter. Annex 2 shows the set tariffs. The calculation files (Annexes 3 and 4) show the calculations made by ACM in order to calculate the maximum distribution tariffs.
- 58. The profit-sharing methodology referred to in the method decision will be applied by ACM for the 2020 distribution tariffs. In this methodology, ACM looks back at 2018 to determine the difference between the 2018 estimated costs and the actual costs for that year, after any corrections. The implementation of this methodology is dealt with in the following sections and has been developed into a separate calculation model (see Annex 4).

# 5.1 Determining the fixed and variable costs for each activity

- 59. A distributor's costs consist of capital costs and operating costs together also referred to as the regulatory costs. Capital costs comprise depreciation and a reasonable return (WACC) on the invested capital. Operating costs are costs incurred by a company to keep the business operating, such as personnel costs. ACM bases its cost determination for the setting of the distribution tariffs in 2020 on the 2018 costs, as recorded in the financial statements, supplemented with additional information on the operating costs and assets that the distributor has sent to ACM.
- 60. In order to apply profit-sharing, ACM uses the estimated cost base drawn up for the setting of the 2018 distribution tariffs. ACM can adjust this cost base retrospectively if it appears to be based on incorrect or incomplete data.
- 61. The application of profit-sharing then requires the actual costs for 2018. For this purpose, ACM uses the 2018 costs reported in the 2018 financial statements, in principle without corrections. ACM can therefore compare the 2018 estimate with the actual figures for 2018. Any corrections resulting from previous recalculations could constitute grounds to adjust the actual 2018 cost figures, in order to prevent any duplicated remuneration or duplicated repayment.
- 62. In summary, ACM sets different cost bases for the different objectives of the tariff regulation. There are three cost bases:
  - 1. a cost base for the estimate of the 2020 costs;
  - 2. a cost base for the estimate of the 2018 costs;
  - 3. a cost base for the actual 2018 figures.
- 63. Components of these three cost bases may differ. For each component, ACM will state below whether that is the case and, if so, in what way.

64. Finally, it is important that ACM subdivides costs into a fixed and a variable component, from the start of the 2020-2025 regulatory period. The starting point here is that variable costs are assumed (on a pro-rata basis) to increase or decrease as the volume develops, while fixed costs are not affected by how the volume develops. In marginals 82 to 86 of the method decision, ACM has described how and why it makes a division between fixed and variable costs. This is expanded upon in this tariff decision by means of a description of the division that has been made, and why (Section 5.1.3), and how this division is applied when carrying out the volume correction for 2018 and setting the allowed revenues for 2020 (Section 5.2).

# 5.1.1 The capital costs

- 65. In order to estimate the capital costs for 2020, ACM must first determine the regulatory value of the assets. We call this the regulatory asset value (RAV).
- 66. The RAV consists of the fixed assets that the distributor uses to distribute drinking water and which it requires for its business operations. The RAV is therefore made up of the value of the assets that can be allocated directly or indirectly to the distribution of drinking water.
- 67. The depreciation of the RAV and a reasonable return on the RAV make up the capital costs. In principle, ACM uses the RAV set for the 2019 distribution tariffs, plus the investments that the distributor capitalized in 2018. This results in an RAV for ACM on December 31st, 2018 (2018 year-end).
- 68. ACM sets the annual depreciation by applying the depreciation periods used by the distributor. ACM chooses not to take account of any residual value (the estimated amount that the distributor receives for the sale of the assets at the end of the expected lifetime). That is because a distributor must be able to recoup past efficient investments through the tariffs. ACM does, however, take account of actual proceeds of asset sales.
- 69. If an asset has been financed (in whole or in part) with a subsidy or contributions from third parties, the historical cost is reduced by the amount of that subsidy and/or contribution.
- 70. ACM does not include assets under construction in determining the RAV. Assets only form part of the RAV if they have been taken into use (capitalized). A distributor is permitted to capitalize the construction interest on assets under construction.
- 71. For the distribution of drinking water, ACM has set the RAV for the end of 2018 and the depreciation for 2018 in accordance with the amounts stated in Annex 1 to this decision.
- 72. ACM calculates the reasonable return that a distributor may achieve in 2020 by multiplying the RAV by the WACC that ACM has set for 2020.<sup>4</sup> ACM adds the depreciation to this to determine the capital costs.
- 73. ACM calculates them using a nominal WACC, which already includes inflation. Full allowance is therefore already made for inflation on the RAV by means of the WACC.<sup>5</sup>

 $<sup>^4</sup>$  Calculating the WACC for energy and water companies in the Caribbean Netherlands, ACM/UIT/519576, marginal 7

<sup>&</sup>lt;sup>5</sup> Calculating the WACC for energy and water companies in the Caribbean Netherlands, ACM/UIT/519576, marginal 7

## 5.1.2 The operating costs

- 74. The regulatory costs consist of both capital costs and operating costs. ACM estimates the 2020 operating costs on the basis of the operating costs in the adopted 2018 financial statements. On the basis of the allocation keys supplied by the distributor, ACM allocates the operating costs to the various activities: production and distribution of drinking water. ACM describes below which operating costs have been allocated (fully or partly) to the distribution of drinking water and the choices ACM has made with regard to a number of specific items. ACM also discusses the cost base for profit-sharing.
- 75. ACM does not consider all the operating costs recognized in the 2018 financial statements to be representative for the estimate of the 2020 costs. ACM therefore does not include a number of cost items in the cost base for 2020, or has estimated a different value for these cost items for 2020 than the amount entered in the financial statements in 2018. In this section, ACM describes the items to which this applies and the basis on which it has adjusted these items. ACM also states in this section how it deals with other revenues.

## Costs and other items that do not form part of the operating cost base

76. ACM first excludes a number of costs and other items because they are already reimbursed in another way. Profit and loss, dividend, interest expenses for loan capital and the transaction costs for financing are part of the capital costs and are reimbursed through the WACC. ACM therefore does not include these cost items in the operating cost base. Depreciation is already included through the reimbursement of capital costs and is similarly not part of the operating costs.

#### **Provisions**

- 77. In the case of changes in provisions, ACM determines for each type of provision how it will include these in determining the cost base. That is because changes in provisions cannot be treated immediately as costs: it is also possible that a provision is recognized but proves to be unnecessary. A release of a provision is therefore not necessarily income that ACM will include in determining the cost base. On the other hand, an addition to a provision is also not necessarily a cost item in a regulatory sense.
- 78. STUCO recognized one provision for doubtful debts in the 2018 financial statements that relates partly to the distribution of electricity.
- 79. When determining the cost base for 2020, the ACM estimates the costs related to doubtful debts at 1% of the charged distribution tariffs. The ACM deems the compensation, that is created in this way, a fair determination of the efficient costs for doubtful debts. For the profit sharing for 2017 and 2018, the ACM uses the realized costs for doubtful debts. Reason for this is that the profit sharing is based on the difference between the estimated and realized costs.

#### Corrections to costs and revenues

- 80. From 2020, ACM will no longer apply corrections to incidental costs and revenues. In marginal 72 ff. of the method decision for the 2020-2025 regulatory period, ACM explains why it has introduced this change. However, ACM will continue to evaluate the stated costs and other revenues and it may correct them before the cost base is used for carrying out profit-sharing or setting the cost base for calculating the tariffs.
- 81. For STUCO, ACM has made the following decisions with regard to the correction of costs and other revenues:
  - In the 2018 financial statements, STUCO has included costs for an adjustment in the calculation of the value of future pension obligations. After inquiry with STUCO, it appears that the cost component is related to changing market conditions, which causes future

- pension obligations to be valued in a different way. The ACM does not include revaluations in the determination of the cost base for the tariffs, and therefore excludes the component from the calculation of the operating costs of STUCO for the tariffs in the year 2020.
- As part of the operating costs, STUCO reported in the 2018 financial statements a
  significant increase in one cost component, which is related to a new water meter. After
  inquiry with STUCO, it appears that the increase in costs goes together with an increase
  in income, so that the net effect is zero. Because of this, the ACM does not include the
  component in the operating costs of STUCO for the tariffs in the year 2020.

#### Other costs and revenues

- 82. ACM also takes account of activities carried out by the distributor for which ACM sets no tariff. These other activities must be kept wholly outside the tariff regulation, because otherwise they might be reimbursed twice.
- 83. Whenever other revenues result from activities that are regulated and the costs of which are included in the cost base, ACM deducts these revenues from the cost base. This method creates an operational cost 'net amount', which gives a clear picture of the amount that has to be earned through the regulated tariffs in order to cover the costs of the activity in question.
- 84. Finally, ACM takes account of the costs and revenues that the distributor had in 2018 from reconnections and fees for new connections. In setting the cost base, ACM includes only those costs that are reimbursed through the distribution tariff. The distributor can charge separate fees for reconnections and new connections. This is why ACM also deducts the costs of these activities from the total cost base. The ACM determines the costs for reconnections based on the corresponding income (which covers the costs) as STUCO reports in the 2018 financial statements. For new connections, the ACM makes an estimate of the costs. For this purpose, ACM uses estimates by the distributor of the numbers of new connections and their average costs. In this way, the ACM estimates the costs that are related to new connections. The ACM deducts these amounts from the total cost level used to determine the revenues in 2020.

## Inflation

85. In order to estimate the operating costs for 2020, the costs in the previous years' price levels must be adjusted for inflation. ACM uses data from the Netherlands Central Bureau for Statistics for these figures. For the inflation correction in year *t*, ACM uses the percentage difference in the consumer price index for Sint Eustatius between the third quarter of year *t*–1 and the third quarter of year *t*–2. The values for the consumer price index are included in the calculation model in Annex 3.

## 5.1.3 Splitting fixed and variable costs

- 86. As mentioned in the introduction to this chapter and in marginals 82 to 86 of this method decision, ACM divides the total costs into a fixed and a variable component. This enables ACM to take better account of any expected rises in costs that are related to the increase in the distributed volume.
- 87. Capital costs and operational costs may be split into a fixed and a variable component. With regard to the capital costs, ACM points out that it recognizes that in practice they are not literally variable; the costs of investments in certain assets do not decrease if, as a result of lower future volumes, the assets in question are used to a lesser degree. ACM will take this into account in the event of any substantial decrease in volumes. This is not currently the case. In cases where volumes increase, ACM is of the opinion that applying 'variable capital costs' could be a useful

way of estimating, as is the case with operational costs, the amount by which the costs increase when the volume increases.

Determining the proportions of variable costs

- 88. ACM has asked every company for their estimates regarding the division of their capital costs and operational costs into fixed and variable costs. STUCO did not make use of this.
- 89. For the costs related to the distribution of drinking water, ACM determines the following. For this the data available to ACM on the distribution companies in Caribbean Netherlands and the proposals from the companies it has received are used.
- 90. For each company, ACM has determined that the capital costs the companies incur for the distribution network are very strongly related to the volume supplied (measures in connection capacity). ACM sees a clear link between the installation of new connections and the investments in network assets (such as drinking water pipes). However, it is not easy to make an exact analysis, based on the companies' lists of assets, of the percentage of their assets that can be partly or wholly designated as 'variable'. ACM therefore makes an assumption about the percentage of variable capital costs involved in the distribution of drinking water. Based on the data available to ACM and the proposals received, ACM assumes that the capital costs are 50% variable. ACM has put this assumption to STUCO in the form of a draft calculation. On the basis of discussions with STUCO, ACM has determined that this approach is sufficiently careful and accurately reflects the degree to which the capital costs for the distribution of drinking water are expected to be related to the volume. ACM is therefore setting the proportion of variable capital costs for the distribution of drinking water for STUCO at 50%. This percentage also applies to the capital costs associated with the distribution of drinking water by road transportation.
- 91. In the case of the operational costs, there are two types of variable operational costs:
  - Costs that, by their nature, show a direct relationship (one-on-one) with the capacity of the network (expressed in the number of connections). ACM refers to these costs as 'fully variable costs'.
  - Costs of personnel or materials, some of which show a relationship with the capacity of
    the network (expressed in the number of connections). This includes, for example, the
    deployment of additional personnel or the required tools or materials for maintaining the
    network. ACM refers to these costs as 'partly variable costs'.
- 92. ACM regards the 'fully variable costs' as 100% variable. For the 'partly variable costs', ACM makes assumptions about the variable nature of the costs. On the basis of its own analysis and the proposals it receives, ACM assumes that 50% of the costs for personnel, materials, equipment, and any work by third parties that are *directly* attributable to distribution<sup>6</sup> are variable. ACM assumes that the remaining direct operational costs and the costs that are *indirectly* attributable to distribution are fixed (0% variable). This results in the following three-way division of the operational costs:
  - Directly attributable operational costs, which by their nature are fully variable, are: 100% variable:
  - Directly attributable operational costs for personnel, materials, equipment, and work by third parties: 25% variable;
  - Other directly and indirectly attributable operational costs: 0% variable.
- 93. The final percentage of the total operational costs that ACM regards as variable is achieved by dividing all the costs designated as variable by the total operational costs.

<sup>&</sup>lt;sup>6</sup> In the decisions for the production price, ACM uses the same analysis for determining the variable operational costs for production. For production, ACM arrives at 25% variable costs. The reason for this is that the costs associated with distribution are more closely related to the volume supplied (in the form of connections) than is the case with production.

- 94. The ACM has made a general analysis of the variable operating costs on the basis of the draft financial statement of STUCO. Due to the late delivery of the final 2018 financial statement, it was not possible to perform a more exact calculation based on the final financial statement, and to subsequently propose this to STUCO. Because of this reason, ACM decided to propose the percentage, based on the general analysis, when sending the draft calculation models to STUCO. ACM has requested STUCO to indicate whether or not they agreed on this percentage. STUCO did not respond to this. The ACM is of the opinion that the percentage, based on the general analysis, is the best indication of the share of variable costs, and is also an accurate reflection of the degree to which the operational costs for the distribution of drinking water are expected to be related to the realized capacity. In the process of the tariffs for the year 2021, the ACM will further refine this calculation.
- 95. On the basis of the analysis and assumptions presented above, the ACM determines the following percentages for the variable costs in the determination of the cost base for 2020:
  - The ACM assumes 50% of the total capital for the distribution of drinking water as variable.
  - The ACM assumes 30% of the total operational costs for the distribution of drinking water as variable.

#### Applying the proportions of variable costs

- 96. ACM has introduced three different cost bases in marginal 62 of this decision. When determining two of these costs bases, ACM applies the splitting of fixed and variable costs. ACM explains this as follows.
- 97. First, ACM uses the split when determining the cost base for estimating the costs in 2020. The estimate of the costs in 2020 is based mainly on the actual costs in 2018. If an increase in volume is expected between 2018 and 2020, a corresponding increase in the related costs is inevitable. The degree to which the costs are expected to increase in 2020 compared to 2018 can be determined on the basis of the proportion of the variable costs of the total costs. After all, fixed costs are supposed to remain the same, while variable costs can be expected to rise in parallel with a rise in volume. To illustrate, a fictitious example: if 40% of the total costs are designated as variable, and an increase in volume of 5% is expected between 2018 and 2020, then an increase of 2% of the total costs related to the greater volume can be expected.
- 98. By taking any increase in volumes into account when estimating the costs in 2020, it is possible to estimate more accurately what level of tariff is needed to cover the costs in 2020. Although the final effect of volume increases is calculated retrospectively in the volume correction, an accurate estimate can help keep this volume correction as small as possible.
- 99. Second, ACM uses the splitting of fixed and variable costs for adjusting the estimated costs for 2018. Before the estimated and actual costs are compared to each other in the profit sharing, ACM applies a volume correction to the estimated costs for 2018. The purpose of this volume correction is to be able to take account of the cost difference that arises as a result of the actual volumes for 2018 differing from the volumes used when estimating the cost base for 2018. Here, too, ACM adjusts the cost estimate by allowing the variable component of the estimated costs to move in line with the movement of the volume.
- 100. ACM introduced the splitting of fixed and variable costs in its 2020-2025 method decision. ACM also applies this split to the volume correction and profit sharing for the year 2018. ACM is of the opinion that this refinement will lead to improved remuneration of efficient costs, and will take

<sup>&</sup>lt;sup>7</sup> Apart from an increase in costs due to an increase in volume, account is also taken of inflation.

greater account of the effects of the development of distribution volumes in Caribbean Netherlands.

# 5.1.4 Developments in 2020

- 101. In specifying the revenues used to determine the tariffs, ACM can take account of developments in the costs or activities relative to the cost base. ACM will take account of changes (increase or decrease in revenues relative to costs) in the event of *major occurrences*, as described in marginals 91 to 95 of the method decision.
- 102. A provision to that effect also existed in the first regulatory period (2017-2019), but under the current method decision, ACM will apply the provision in a different way, as in the first period ACM also took account of changes in the costs associated with price rises and volume growth. ACM has sometimes also included 'generic rises' in investments in the estimates, even though they were not demonstrably associated with a major occurrence. Compared to the first period, ACM will be more restrained in including additional costs.
- 103. The estimated number of drinking water connections in the year 2020 is significantly higher than the number of realized connections in 2018. In the specific case of STUCO, ACM therefore sees a reason to still take into account this increase in the number of connections. First of all, the asset value of the distribution network of STUCO for drinking water is relatively small in comparison to the expected new investments. This is due to the fact that a large share of the earlier investments have been realized through contributions from third parties. Second of all, there is a strong growth in the number of connections, and also for 2020 there is expected to be a strong increase. The expected increase in the number of connections will normally happen together with an increase in the asset value of STUCO for the distribution of drinking water.
- 104. Because of the face that due to the above reasons, the height of the capital costs based on the realized asset value in 2018 is insufficiently representative for the real capital costs of STUCO for the distribution of drinking water in 2020, ACM makes a correction in the cost base for the tariffs in 2020 for the expected increase in capital costs. ACM calculates this by comparing the growth in the asset value in the period 2016 to 2018 with the increase in the number of connections. ACM multiplies the increase in the capital costs per connection that results from this with the expected increase in the connections between 2018 and 2020, and in this way it determines the extra capital costs for the year 2020. ACM considers the calculated extra costs to be variable costs.

# 5.2 Setting the allowed revenues

- 105. The previous section describes how ACM determines the costs. In this section, ACM describes how it determines the allowed revenues. The allowed revenues for 2020 are based on the established costs, with three adjustments:
  - The expected variable costs will be adjusted for the expected 2020 volume. Account will be taken of the effects of any major occurrences.
  - The price level of the costs will be adjusted for 2020 by applying a correction for the expected rate of inflation.
  - When determining the revenues for 2020, ACM incorporates the results of several corrections related to previous years.

a.

- 106. When determining allowed revenues, ACM takes expected volume developments for 2020 into account. The variable costs measured in 2018 can be expressed in a cost level per unit of volume by dividing the 2018 variable costs by the volume measured in 2018. Subsequently multiplying this cost level per unit of volume by the expected volume for 2020 results in the expected cost level of variable costs for 2020. By then adding up the 2018 fixed costs, the expected cost level for 2020 is arrived at.
- 107. When determining the revenues for 2020, ACM incorporates the results of the following corrections:
  - 1. Volume correction for 2017 (period July December)
  - 2. Volume correction for 2018
  - 3. Profit sharing for 2017 (period July December)
  - 4. Profit sharing for 2018
- 108. In the next sections, ACM describes how the corrections mentioned are carried out. ACM describes the other corrections in Section 5.2.3.
- 109. Finally, it is important when applying these corrections that there are always two tariffs in which a correction may be expressed: the fixed use tariff (a fixed amount per month, possibly depending on the connection capacity) and the variable use tariff (an amount for each m3 consumed). For each correction, ACM will state to which of these tariffs the correction applies.

## 5.2.1 Volume correction

- 110. ACM based the calculation of the 2017 (July December) and 2018 distribution tariffs on a certain expected distribution volume. Usually, the ACM would make a volume correction for deviations between the expected compensation for fixed costs based on the estimated volumes, and the compensation that results based on the realized volumes. The ACM will not do so for the fixed distribution tariff for drinking water of STUCO in the years 2017 and 2018. Reason for this is that the standard fee for drinking water, which applies for all connections on the distribution network, has been largely subsidized in these years. The subsidy has been determined based on the estimated volumes. This means that an increase in the volume above the estimated volumes will not result in a comparable increase in the income of STUCO, as STUCO will not receive any subsidy for the extra volume. In that case, the volume correction would assume a higher income level than what has been realized by STUCO. De ACM will for this reason set the volume correction equal to zero.
- 111. The calculation and the result of the calculation are included in Annex 1 and Annex 4 to this decision.

# 5.2.2 Profit sharing

112. Section 5.1 describes how ACM determines the estimated 2017 (July – December) and 2018 cost base and the actual 2017 and 2018 cost base. As laid down in the method, ACM applies the profit-sharing methodology to encourage companies to operate efficiently. By looking back at the estimated costs in 2017 and 2018 (after the correction for the actual volume) and the actual costs in 2017 and 2018, it is possible to see whether the distributor has incurred more or lower costs than previously estimated. Any difference is apportioned equally (50%) between the distributor and the end-user. The difference is expressed in the fixed use tariff, to the extent that it pertains to the distribution costs.

- 113. In 2020 ACM will, for the first time, be applying profit sharing to the costs of leakage losses. ACM will offset half the difference between the estimated and the actual leakage loss costs in the variable use tariff.
- 114. The numerical implementation of this methodology is included in Annex 1 and Annex 4 to this decision

## 5.3 Setting the maximum distribution tariffs

- 115. The previous section states the allowed 2020 revenues for the distribution of drinking water. In this section, ACM sets the maximum distribution tariffs that STUCO is permitted to charge endusers.
- 116. ACM describes how it determines this for each type of tariff.

#### 5.3.1 The connection tariff

- 117. ACM set the connection tariff for drinking water connections with effect from January 1st, 2019. On Sint Eustatius, all end-users of drinking water have the same connection capacity. This tariff applies to connections installed within 25 meters of the network.
- 118. ACM has also set the costs for a 'road crossing', i.e. when it is necessary to cross under a road to connect the end-user to the network.
- 119. ACM currently sees no reason to amend these tariffs, other than for inflation. The set connection tariff and the tariff for excavation works are included in Annex 2 to this decision.
- 120. ACM does not yet set a tariff per meter for standard connections located further than 25 meters from the network. ACM cannot currently set this tariff accurately due to a lack of reliable data. For the extended length tariff per additional meter above 25 meters, STUCO will issue a quotation to the end-user concerned and charge the end-user the costs of the extended length.

#### 5.3.2 The fixed use tariff

- 121. The law provides that the level of the fixed use tariff may differ for different types of connection capacity. For drinking water, STUCO has a standard capacity. That is why, in the case of STUCO, ACM applies a single fixed use tariff for all end-users.
- 122. To calculate this tariff, ACM divides the total allowed revenues that STUCO can receive for the distribution network by the number of connections. For the year 2020, ACM is estimating the number of connections. This produces a revenue amount per connection per month.
- 123. The set fixed use tariffs are included in Annex 2 to this decision.

#### 5.3.3 The variable use tariff

- 124. The variable use tariff, i.e. what an end-user pays for the drinking water he consumes, results from the drinking water production price as set by ACM for 2020.
- 125. A further markup for leakage losses must be included in the production price. The transportation of drinking water to an end-user entails a loss of part of that drinking water (due to leaks in the pipes). This affects all end-users.
- 126. Any other corrections are applied after adding the leakage losses, to the extent that they are covered in the descriptions in Section 5.2. These correction amounts are expressed in an amount per unit (m3) by dividing them by the expected total distribution volume in 2020.
- 127. The set variable use tariff is included in Annex 2 to this decision.

#### 5.3.4 The reconnection tariff

128. As of July 1st, 2017, ACM set the reconnection tariff at USD 40.00. This tariff has remained unchanged. ACM sees no reason to amend this tariff with effect from January 1st, 2020 and is maintaining the reconnection tariff at USD 40.00.

## 5.3.5 Road transportation tariff

- 129. ACM has set the estimated cost of drinking water distributed by truck for 2020 (see Section 5.2). STUCO has estimated the total quantity of drinking water that STUCO expects to distribute by truck in 2020. ACM has adopted this estimate.
- 130. The production price for drinking water (excluding leakage losses) plus a markup for the costs of distributing drinking water by truck results in a road transportation tariff for drinking water, as included in Annex 2 to these decisions.

# 5.4 Retrospective setting of differences

- 131. In Section 5.2 of the method, ACM explains how it deals with differences between the determined allowed revenues and the actual costs incurred.
- 132. In the operation of the chosen profit-sharing methodology, the allowed revenues for a particular year are determined in advance and the difference between those revenues and the costs incurred by the distributor in that year is then determined retrospectively. ACM sets part of that difference, namely 50%, against the revenues for the next calendar year. The remainder is for the account of the company, and is a profit or loss (depending on the aforementioned difference).
- 133. This retrospective examination will be carried out for 2020 with reference to the 2022 tariff proposal, when the actual costs of STUCO for 2020 are revealed by the independent audit of the 2020 financial statements.
- 134. ACM has stated in the method that this retrospective examination includes a correction for differences in volume. Specifically for the distribution of drinking water by STUCO, this concerns

the estimate of the number of end-users, as stated in Annex 3.

135. If this volume turns out higher or lower, ACM will apply a correction before examining whether the STUCO incurred higher or lower costs than previously estimated. These differences are due to be set in 2021 and ACM will incorporate any (possible) differences in the distribution tariffs for 2022.

# 6 Provisions

- 136. On the basis of Article 3.14, paragraph 1, of the BES Electricity and Drinking Water Act, ACM sets the maximum drinking water distribution tariffs that St. Eustatius Utility Company N.V. will charge end-users from January 1st, 2020, in accordance with the amounts stated in Annex 2 to this decision.
- 137. On the basis of Article 3.9, paragraph 4, of the BES Electricity and Drinking Water Act, ACM sets the drinking water reconnection tariff that St. Eustatius Utility Company N.V. will charge endusers from January 1st, 2020 at USD 40.00.
- 138. This decision and its annexes will be announced in the Government Gazette. ACM will also publish this decision on its website (www.acm.nl).
- 139. This decision comes into force on January 1st, 2020.

The Hague,

Date: December 19th, 2019

Netherlands Authority for Consumers and Markets, on its behalf,

original signed

F.E. Koel

Team Manager Energy Department

# Filing a judicial or administrative appeal against this decision?

#### Judicial appeal

Natural persons and legal persons whose interests have been directly affected by this decision may file a judicial appeal no later than six weeks after this decision was sent or issued. Stakeholders established on Saba or Sint Eustatius must submit their appeal in duplicate to the Registry of the Court on Sint Maarten. The address of the Registry is: Frontstreet 58 (The Courthouse), Philipsburg, Sint Maarten. Stakeholders established on Bonaire must submit their appeal in duplicate to the Registry of the Court on Bonaire. The address of the Registry is: Plasa Reina Wilhelmina (Fort Oranje), Kralendijk, Bonaire. x

## An administrative appeal can also be filed with ACM first

Natural persons and legal persons whose interests have been directly affected by these decisions may also first file an administrative appeal against this decision. A substantiated administrative appeal can be submitted to ACM no later than six weeks after this decision was sent or issued. Stakeholders can submit their administrative appeal to ACM by e-mail. The appeal must be sent to: <a href="mailto:procedurescn@acm.nl">procedurescn@acm.nl</a>. ACM will send confirmation of receipt. If the submitter of the appeal receives no confirmation of receipt from ACM, ACM urges the submitter to contact ACM by telephone on: +31 (0)70 722 23 13

# **Annex 1: Overview of amounts**

In this annex, ACM presents an overview of the amounts referred to in Chapter 5 of this decision. ACM has included the detailed calculation in the calculation models (Annex 3 and Annex 4).

Key figures Tariff decisions STUCO 2020 - Drinking Water	Unit			
Parameters				
WACC 2020	%	6.08%		
estimated inflation 2019	%	1,10%		
Estimated initiation 2019 Estimated inflation 2020	%	0,70%		
	%	1.00%		
Expected percentage of drinking water delivered by truck in 2020 Allowance for bad debts (% of total income)	%	1,00%		
Percentage for profit sharing	%	50,00%		
referringe for profit strating	70	50,00%		
Summary of cost data 2018		Water production	Water distribution	Water truck delivery
Operational costs 2018 (excl fuel)	USD, pl 2018	425.184	688.540	6.95
Other income 2018	USD, pl 2018	-	34.054	34
Regulated Asset Value (ultimo 2018)	USD	378.662	641.526	6.48
Depreciation over 2018	USD	44.743	51.629	52
Data on developments				
Additional RAB related to new investment water production	USD, pl 2020	576.612		
Additional deprecation related to new investment water production	USD, pl 2020	46.776		
Addition in RAB in 2020 due to growth of the water network	USD, pl 2020		154.817	
Addition in depreciation in 2020 due to growth of the water network			12.619	
Data on corrections				
Volume-effect 2017	USD, pl 2020	10.134	_	10.74
Volume-effect 2018	USD, pl 2020	-130.580		-1.51
Profit sharing: regular costs 2017	USD, pl 2020	-6.751	78.136	-7.33
Profit sharing: regular costs 2018	USD, pl 2020	52.997	85.766	-48
Profit sharing: network losses 2017	USD, pl 2020	32.331	24.760	-40
Profit sharing: network losses 2018	USD, pl 2020		-1.658	
Energy costs correction 2018	USD, pl 2020	6.123	1.000	
Energy costs correction 2019	USD, pl 2020	1.933		
Allowance for bad debts	USD, pl 2020		7.559	13
Allowance for bad debts	03D, pi 2020		7.559	10
Income level 2020	110D =1.0000	004.407	770 700	
Total costs 2020 based on estimated volume 2020	USD, pl 2020	601.167	773.790	6.77
of which are the estimated variable costs per unit	USD, pl 2020 /#	0,59	347,63	1,6
plus extra variable capital costs per new water connection	USD, pl 2020 / #	505.000	233,76	0.00
Income level 2020 after corrections	USD, pl 2020	535.023	945.252	8.32
Additional: total electricity costs for production of drinking water	USD, pl 2020	136.202		
Other parameters (expectations 2020 drinking water)				
Total estimated production volume	m3	126.718		
of which distributed by truck	m3			1.04
Required electricity for drinking water	kWh/m3	3,407		
kVA-connection for water production	kVA	85,5		
Network loss (estimated for 2020)	%		17,39%	
retwork 1000 (commuted for 2020)	70		11,0070	

Note: 'pl' means price level

# **Annex 2: Overview of tariffs**

In this annex, ACM presents the tariffs it has set in this decision. ACM has included the detailed calculation in the calculation model (Annex 3).

Distribution tariffs 2020	Unit	
Variable distribution tariff drinking water	USD, pp 2020 / m3	6,633
variable distribution tariff driffking water	03D, pp 2020 / IIIS	0,033
Fixed distribution tariff drinking water	USD, pp 2020 / month	96,15
Connection tariffs drinking water		
Tariff for reconnection	USD, pl 2020	40,00
Standard connection (incl. up to 25 meters)	USD, pl 2020	261,94
Tariff for road crossing for standard connection, per meter	USD, pl 2020	181,91
Distribution by truck		
Price drinking water by truck	USD, pp 2020 / m3	13,245

# **Annex 3: Calculation of tariffs for 2020**

ACM publishes on its website (www.acm.nl) the 'Berekening tarieven STUCO 2020' Excel file, containing the calculation model including the calculation of the maximum distribution tariffs for STUCO. The file is being published as an annex to this decision, of which it forms an integral part, and will be posted on the publication page of this decision at <a href="https://www.acm.nl">www.acm.nl</a>.

# **Annex 4: Calculation of profit sharing correction**

ACM publishes on its website (www.acm.nl) the 'Berekening profit sharing correcties voor tarieven STUCO 2020' Excel file, containing the profit sharing calculation model for STUCO. This file is being published as an annex to this decision, of which it forms an integral part, and will be posted on the publication page of this decision at www.acm.nl.